
LETTER OF COMMENT PART 1

Health Implications for Those Exposed to RF Radiation from SMs, and their significance in determining a fair & reasonable quantum in MCP fee scale.

It has been well known for more than 40 years that RF/microwave radiation causes changes in the bodies of those exposed to it, at a wide range of exposure intensities.

Dr Zory Glaser, working for the US Naval Medical Research Institute as long ago as 1972, listed more than 2300 references in the bibliography of his report on biological responses to RF and microwave radiation. Particular attention was paid to the effects on humans of non-ionizing radiation at these frequencies. Dr Glaser documented the following effects:

- heating of organs;
- altered physiologic function;
- changes to the central, autonomic and peripheral nervous system;
- psychological disorders;
- behavioural changes;
- blood and vascular disorders;
- enzyme & biochemical changes;
- metabolic disorders;
- gastro-intestinal disorders;
- endocrine gland & histological changes;
- genetic & chromosomal changes;
- Pearl Chain Effect;
- other miscellaneous effects.

That was over 40 years ago.

Adverse biological effects of microwave radiation have been known for decades, and for decades scientific and medical organizations have appealed that these long-standing but now outdated guidelines regarding safe limits for human exposure to radiation be updated to protect public health. To date, there have been dozens of such appeals around the world.

What are thousands of doctors and scientists worldwide trying to tell us? They're telling us that we face a major problem with weak and unrealistic guidelines regarding exposure to RF/ microwave radiation.

Denying that the problem exists will not make it go away. The key to finding answers to that problem lies in a deeper understanding of the health effects accompanying any new RF technology applications. That understanding is becoming clearer, and a quickened pace of research is evident recently due to widespread concern in society over recently introduced technologies and their probable but currently- unacknowledged side-effects.

However it will likely be some time yet before a clear scientific consensus emerges that establishes - without question - the safety or otherwise of RF transmitting devices, at what frequencies, at what levels of exposure, for what duration, of what types of pulsed or continuous transmission, and for what age and present health status of persons: the elderly, adults, adolescents, children, infants, fetuses or ova, those with electro-

hypersensitivity, with pre-existing cancers, heart conditions, genetic predispositions, and the full spectrum of similar health challenges that are faced by the population of BC, as elsewhere. We do not as yet know whether in the long-term the radiation from smart meters can, for example, precipitate a latent micro-tumour into becoming an actively spreading tumour, so no-one can truthfully claim that the device is “safe”, when questions as fundamental as that still remain to be studied and answered.

Simply claiming “they’re safe”, regrettably does not make them so. It merely serves to make the person or body claiming such a thing look rather prejudiced and shallow as to their research and short-sighted as to their judgement, in the face of ample sober evidence to the contrary and many previous examples of previous substances and devices that have eventually been found to cause just such health effects.

As one example of the extensive and credible research available showing RF health effects associated with serious disease (brain tumour, other cancers, effects on blood-brain barrier, heart, reproduction etc) as well as neurological effects on sleep, memory, learning, and behaviour. I wish to include as an integral part of this current submission a digest originally contributed by David R. Hill, PEng, CEng, FBCS, Professor Emeritus, to whom as a layman I express sincere gratitude for rendering accessible the findings of the Bioinitiative 2012 Report. It is appended at the end this submission, (a b/w version is also to be found at the end of Professor Hill’s important submission E-173), and I request that the full digest be included for Commission members and for the public record. In brief, the report shows that in 67 peer-reviewed studies, extensive biological effects were found from exposure to RF radiation at power densities well below the FCC Maximum Permitted Exposure to Frequencies used by Smart Meters. That is to say, the biological effects found by all 67 studies were caused by radiation levels that would not have been prevented by current legal limits of exposure set by the FCC. Consequently to regard a device as safe because its emissions levels are below that far outdated standard is, in fact, far from safe.

However, for the members of the Commission, their current decision regarding the Meter Choices Program application does not necessarily require them to address the complexities and ambiguities of those scientific issues. The Commission is not being required to decide an answer to the question of whether smart meters are “safe” (i.e. without health effects) – that question cannot currently be answered definitively to the satisfaction of **all** researchers on **all** sides of the debate. Not as yet.

Due to the narrow scope of the review imposed by Direction #4, the Commission is only permitted to address the issue of whether, in the fee scale to be charged, any amount at all (beyond a legally-required token amount of say \$1 / year) can be considered “fair and reasonable” to retain an analogue meter.

The following circumstances would also suggest that **zero** additional amount, beyond a token fee to comply with the Direction, is appropriate to be approved by the Commission as “fair and reasonable”, considering:

- a) BCH claims the Smart Meters to be ‘as safe as’ the analogue meters, despite them having received neither CSA approval nor UL certification. If a device truly were so safe and reliable, would it not be uniform practice for it to have achieved both these standard approvals by now? We can hardly be reassured by the incident some weeks ago, when 60 to 70 smart meters exploded on Eureka St., Forest, Ontario. Few reports seem to have surfaced though of comparable explosive events occurring among the millions of analogue meters, over the decades they have been in use. BC Hydro seems to routinely deny its meters can do any wrong, and has ‘not found’ any evidence of fires caused by Smart Meters so far, instead blaming fires that have broken out at Smart Meter locations on “faulty wiring”, “faulty meter base” and so on, despite there apparently being no code in place for a formal reporting procedure to permit a fire chief to give notification of “House Fire Caused by Smart Meter”. A good way to ‘not find’ something is, of course, to ‘not look’ for it – and an even better way to ‘not find’ it is to ensure that no-one else can look for it either. In his Letter of Comment (E-173) to BCUC, Professor David R. Hill provided quite simply, and with calculations to support the proposition, a very credible explanation for how some fires may indeed be caused by smart meters and their ‘lightly’ trained installers. Since many insurance companies

require all work on a residence's electrical system to be undertaken by licensed electricians in order to give residential fire coverage, the question is raised: Will this leave many of those 1.6 million BC Hydro customers without effective fire coverage on their homes, due to them having permitted installation of smart meters by installers (not licensed electricians) who have received two weeks of training?

- b) BCH claims Smart Meters are accurate and reliable, and additionally provide the ability for BCH to quickly know about power outages, despite the numerous reports from customers of their BCH bills having increased sharply subsequent to Smart Meter installation, sometimes by double compared to previous year's bills; BCH denies any inaccuracies, and is reported to have suggested that customers should inform them through the BCH Facebook page of outages, which hardly inspires confidence in the credibility of BCH's pronouncements regarding the other advantages of the SM grid, and the pressing need that is claimed to justify its enormous expense.

Compared to the issues mentioned above of reliability, accuracy, safety from causing fires and so on, the issue that sits much more 'front and centre' however, among the concerns that many people have regarding Smart Meters, is unquestionably the widespread distrust expressed again and again many hundreds of times over in the Letters of Comment sent to BCUC: a deep-rooted distrust that what the supposed 'authorities' will admit as being significant evidence, is really only a small part of the total sum of information that is available, credible and important. Yet all that evidence in the form of peer reviewed studies that **do** show significant health effects at much, much lower levels of RF exposure than the maximum permissible levels, are routinely treated by BCH, the provincial government, the Provincial Health Officer, Health Canada and some other agencies as if they simply did not exist. The world has seen previous instances where "every credible authority knows" that what they were promoting and permitting was announced to be perfectly safe, until it became clear by the growing number of victims that it wasn't – Strontium-90 in breast milk from atmospheric nuclear testing, unsafe dyes in food that caused gastro-intestinal, liver and kidney diseases, Thalidomide and its appalling cost in fetal deformities... the list could continue at length.

The fact is though, that we do know with certainty that there **are** indeed already evident risks to health entailed in this technology, otherwise the World Health Organization would not have classed the radiation as a possible human carcinogen, in the same 2b category as car exhaust, carbon tetrachloride, DDT, furan, HIV Type 2, lead, bitumen, diesel fuel and gasoline. No sane person tries to argue these substances are risk-free.

We do know that all the substances mentioned bring certain risks when humans are exposed to them, and consequently society has discovered from past problems that usage, access and exposure need to be regulated or restricted. Consequently no-one would consider it wise to expose themselves long-term to such possible carcinogens – we all protect ourselves from close proximity to car exhaust, dry-cleaning chemicals, DDT, HIV, lead and gasoline. We know from long experience that it is essential to do so.

A parallel that is helpful in discussing Smart Meter Choices can be found in the recent history of leaded gasoline worldwide. After extensive study and at great cost to society, in North America we eventually phased out all leaded gasoline due to the tragic costs of lead upon human health, particularly the health of children. Unfortunately, by the time the use of lead in gasoline was eventually halted, it had caused untold numbers of illnesses and deaths that could have been avoided. For many years even after the facts were widely known about the damage that lead was causing to human health, concerted voices in the producing industries insisted for a wide range of reasons that either it wasn't harmful, or that it wasn't sufficiently **proven** to be harmful, or that even if it was proven, then any alternative would only be worse. Anything, rather than act to prevent further damage.

Twenty-five years later, we can look back and know that so many people worldwide could have had fuller, longer lives, if only those voices of greed and ignorance had not been successful in delaying for so long the

sensible step of banning leaded gasoline. The World Bank found that in the city of Cairo for example, approximately 10,000 adults died **each year** from lead poisoning.

It has been said: “No man is more deaf, than a man whose wealth depends on not hearing what you have to tell him.”

As a society, we need to find ways to work around the “deafness” of those unable to grasp simple facts due to their unwillingness to hear. Reality does not cease to be reality, just because profit can be found in denial of it.

There is an ongoing debate over whether smart meters cause health effects, as has been attested to by the personal experiences of many of those writing Letters of Comment, or whether they are entirely safe, risk-free and without any consequences for those who live, work and sleep in close proximity to the radiation they transmit, as is claimed by BCH and a dwindling number of health effect ‘deniers’ who have hitched their profit picture to that proposition.

The answer to this problem is quite simple. It is not being sought of the Commission members that they take a stance on one side or the other of the debate.

What is currently sought of the Commission members by the thousands of us choosing to retain analogue meters free of health risk, is simply to acknowledge that the Precautionary Principle is indeed a reasonable and appropriate stance for us to be permitted to take, in relation to a technology whose long term consequences are as yet unverified.

The aim of the Precautionary Principle is to save lives, to save human health, to avoid needless human suffering. It requires of us that we **do not cause harm** by pretending that we know a thing to be safe, when in reality we do not have that certainty.

If a situation arises – a new technology, a new medication, a new chemical – the Precautionary Principle demands that we research it, test it and use it in a controlled setting for whatever period of time is necessary to determine what its full long-term characteristics and effects may be, and to be able to come to a certainty that it is safe for widespread use, not before. Whenever something is deployed prematurely to the worldwide marketplace without that careful testing and precautionary approach, there are risks that only manifest subsequently, and almost always through the belated recognition by authorities and regulatory bodies of extensive damage to the health of innocent individuals.

It doesn’t have to be that way.

If governments, regulators and industry work co-operatively with scientists and medical researchers in a broad and impartial fashion to discover what is actually true, what is scientifically verifiable, then we can have a world in which consumers, citizens, children and the unborn can have a chance to live long and healthy lives. If on the other hand, we allow ourselves to be persuaded and cajoled into pretending something has been adequately tested and reviewed, when in reality it has not, then we take upon ourselves the moral and sometimes legal and financial responsibility for human sickness, stress, disability, impairment and death also.

When we are speaking of regulations that apply to hundreds of thousands or even millions of people who are affected, then it is only appropriate to speak of a responsibility for effects that are in every sense devastating. This is not a dry and theoretical matter – these are real lives that get ruined by careless attitudes.

In the case of RF/microwave radiation however, we encounter the further difficulty that its invisibility has the effect of permitting us to forget or ignore its presence. This fact has been observed by many who well know the potency of invisible radiation. The public at large have little or no awareness of the smog of RF radiation in which we are all enveloped, particularly in cities. For that very reason, its dangers are yet greater, since hardly

anyone has the presence of mind to avoid or mitigate (when possible) the kind of casual contact with invisible “toxins” that would certainly be noticeable if it were instead car exhaust, diesel fumes or bitumen.

I fully accept that in the present instance, the Commission is not dealing with the overall question of the safety of Smart Meters in general. The Commission has been limited from addressing that question. Yet the task still remains for Commission members to fulfill their legally appointed role and their responsibility to the public to assess fairly, justly and reasonably the circumstances under which persons who wish to retain their analogue meters may be permitted to do so.

I respectfully submit to the Commission members that they have a responsibility to truly hear the voices of individuals for whom installation of a smart meter will be a real, enduring and unavoidable problem, should the fees be set at such a high level that they simply cannot afford to pay them, month after month. If you authorize fees that are so burdensome that people either have to cave in to the financial pressure, or reduce their food, their heat, their medications, and the small things that make their already stressed existence bearable, then, please believe me, you will undoubtedly break lives. You will break lives and the health of people.

The fees currently proposed by BCH are simply unconscionable, and should be reduced to a token level.

Please bear in mind that the people most severely impacted by this program are in many cases, already under great stress of long term health conditions, financial hardship, often seniors also, or supporting dependents. How can it be “fair and reasonable” for those people to be burdened with such onerous additional expense, stress and hardship? After all, they are only seeking to address their own needs for stability and freedom from health impacts in the best way they know. Those needs and the answers to them cannot be claimed to be known by an industrial corporate entity whose current mandate seems to be nothing whatsoever to do with health. Individuals must be permitted to make their own judgements of whether they wish to be exposed or not, without being forced away from a wise path by a harsh and arbitrarily imposed financial penalty.

For many families and individuals on a fixed income, trying to come up with an additional \$420 per year, or \$840 per year if they have two meters in place, will present serious financial difficulties that perhaps are not apparent to those with six-figure incomes who have proposed the fees.

As we have read in the submissions (nearing a thousand) that have been directed to the BCUC, a great proportion of those people have rejected installation of a smart meter primarily for reasons of wishing to practice the Precautionary Principle for themselves, for the sake of their own health, their safety, well-being and peace of mind. They have clearly and unequivocally expressed their democratic right not to be forced to endure installation of something in their immediate environment, the safety of which is not yet conclusively established.

If there were ten thousand scientists saying RF/microwave radiation is entirely safe, and just one who disagreed, the situation would be quite different, and it might then be reasonable to assess significant fees against people for opting-out. But that is not remotely the case that pertains here. At present we have organizations such as national governments (Germany, Italy etc), city councils, at least fifty-six BC municipalities, Health Canada, the World Health Organization, the American Academy of Pediatrics, the Institute for Health & the Environment, the American Academy of Environmental Medicine, and academics at universities and research facilities across North America who are acknowledging that valid concerns exist, and that further research is necessary before anything close to certainty can be achieved.

Most other forms of wireless device that have been introduced provide some level of choice to the consumer – the initial choice of whether to purchase one at all, and then additionally how much or how little to use it, as is the case with cell-phones, Wi-Fi etc. However, it is only smart meters that have ever been proposed as a device that would be installed in immediate proximity to the consumer, and without any consultation, without any choice, and without an off switch for those most immediately impacted by its radiation. Twenty-four hours a

day, for the foreseeable future, a transmitting, radiating device over which the customer has absolutely no control whatsoever, mounted sometimes within a mere few feet of family members asleep, a baby in its cot, a pregnant woman. A constant presence and influence that it is impossible for the resident when at home to be shielded from, to avoid, to move away from, or to put a stop to.

It cannot be right, and it cannot be “fair and reasonable”, for the Commission to assess a scale of fees that imposes hardship on a person, in order solely to be permitted a refuge from that set of circumstances.

It’s just not right.

I respectfully urge that Commission members bring their integrity and far-sightedness to this issue, and act on behalf of those who have no other recourse.

Thank you for your attention.

Rodney Polden

Letter of Comment Part 2

The Role of the B.C.U.C. in Ensuring Safety & Fairness for B.C. Ratepayers

As mentioned previously, reality does not cease to be reality, just because profit can be found in denial of it. Facts are facts, not clay to be re-shaped into whatever is currently convenient or ‘plausibly deniable’ by interests that attempt to cover prior incompetence in management and planning.

The legislated purpose of the BCUC in balancing, on the one hand the interests of the Board of Directors and shareholders of a single monopoly utility and, on the other hand the interests of maybe 3 million residents of BC who consume the electricity that BCH supplies, is a task that cannot deviate from that objective and verifiable reality, regardless of whether the pressure to do so comes from one powerful source, from many voices hungry to make profit from new boom opportunities, or from politically motivated directives that undermine the ability of the Commission to discharge its duties in a complete, fair, reasonable, impartial and arm’s length manner.

The BCUC has no obligations to any other interest than those established in its founding legislation. As stated by BCUC on its website, its Mission “is to ensure that ratepayers receive safe, reliable, and non-discriminatory energy services at fair rates”. Continuing in its Mission statement is the requirement to “afford a reasonable opportunity to earn a fair return” to the shareholders of utilities.

While the BCUC is legally required to adhere to the terms of a narrow Direction from the current BC government, it is also legally, morally and democratically obliged to adhere to its own self-declared Mission to defend the right to fair rates for the people (aka ratepayers) of BC, who pay the salaries of their government through taxes, the salaries of all the employees of their monopoly utility through the electricity bills they pay, and the salaries of the BCUC also, through a levy on BCH.

The need to “afford a reasonable opportunity to earn a fair return” to the shareholders of BCH is surely a very different thing than making that imperative become the sole driving motivation that demands, requires, insists, and allows no trace of flexibility. It has forced anything and everything into an iron mold so constricting that even the Commission itself is permitted very little space in which to exercise its own impartial decision-making as to what are the necessary factors that shall be addressed, shall be included, and shall be taken care of.

Please, respected members of the Commission Panel, at least make good use of all the freedom of movement and discretionary capacity that the present circumstances **do** still legally permit you to exercise.

Rarely have the people of this province had so great a need of the Commission’s independence and impartiality. A very great deal that the public has concern for rests in the balance of your decisions.

Thank you for the valuable work you do, and the opportunity to address you on this important issue.

Respectfully submitted,

Rodney Polden

Biological Effects from RF Radiation at Low-Intensity Exposure, based on the BioInitiative 2012 Report, and the Implications for Smart Meters and Smart Appliances

Introduction and Conclusions

The Biological Effects Chart, at the end of this document, has been produced using data from a massive new review of the medical research literature on the biological effects of electromagnetic fields. That review is called the BioInitiative 2012 Report.² The purpose of the Biological Effects Chart is to show the radiofrequency (RF) exposure levels at which biological effects were found in 67 studies from the RF Color Charts of the BioInitiative 2012 Report, and then to compare those exposure levels to the following:

- (1) current FCC Maximum Permitted Exposure (MPE) limits that govern Smart Meters and Smart Appliances in the United States
- (2) new biologically based RF exposure limits proposed in the BioInitiative 2012 Report
- (3) calculated RF exposure levels produced by a single Smart Meter at various distances
- (4) calculated RF exposure levels produced by a single Smart Appliance at various distances

This comparison is based on RF exposure levels expressed as the RF power density (RF power per unit area). This comparison does not address other potentially important factors such as carrier continuity (continuous versus pulsed radiation) and modulation technique (the method used to impress information on the carrier), among others. The purpose is to identify what biological effects arise from exposure to RF power density levels like those produced by Smart Meters and Smart Appliances.

This comparison indicates the following:

- (1) The current FCC Maximum Permitted Exposure (MPE) limits are so high that they provide no protection for the public from the biological effects found in any of the 67 studies.
- (2) New biologically based RF exposure limits proposed in the BioInitiative 2012 Report are 1 million times lower than current FCC limits and would protect against the biological effects found in nearly all of the 67 studies.
- (3) A single Smart Meter on a home can produce RF exposure levels that caused the biological effects found in either most or many of the 67 studies, depending on the distance from the Smart Meter.
- (4) A single Smart Appliance in the home can produce RF exposure levels that caused the biological effects found in nearly half or fewer of the 67 studies, depending on the distance from the Smart Appliance. Multiple Smart Appliances in a home multiply the total exposure.

¹ The author holds a Ph.D. in Applied Physics from Harvard University, 1975.

² BioInitiative Working Group, Cindy Sage and David O. Carpenter, Editors, BioInitiative Report: A Rationale for Biologically-based Public Exposure Standards for Electromagnetic Radiation, December 31, 2012 (<http://www.bioinitiative.org>).

(5) A single Smart Meter on a nearest neighbor's home can produce RF exposure levels that caused the biological effects found in many of the 67 studies. A given home may have one to eight nearest neighbors, each with a Smart Meter, multiplying the total exposure in the given home.

Other observations:

(1) Most biological effects of RF exposure cannot be sensed by human beings. Examples are the onset of cancer, DNA damage, and fertility effects. One category of effects that can often be sensed includes neurological effects on sleep, memory, learning, and behavior.

(2) Unborn and very young children may be more affected by RF exposure than adults.

This document provides background information, an explanation of each feature of the Biological Effects Chart, and a detailed discussion of each of the conclusions and observations summarized above. That discussion begins on page 11.

Figure 1, on page 9 in this document, and the Biological Effects Chart, at the end of this document, are in color, and are most easily understood when viewed in color. But they can also be understood in black and white. To make that possible, key lines in Figure 1 and in the Biological Effects Chart are identified not only by color but also by line thickness and line style (solid versus dashed).

Terminology for Parts of the Electromagnetic Spectrum

Electromagnetic fields occur over a wide range of frequencies, referred to as the electromagnetic spectrum.³ But the terms used for parts of that spectrum are not consistently named or defined. The BioInitiative 2012 Report uses the following definitions for two key parts of the electromagnetic spectrum:

extra low frequency (ELF): electromagnetic fields with frequencies from 1 to 300 Hz⁴

radiofrequency (RF): electromagnetic fields with frequencies from 100 kHz to 300 GHz⁵

Within the *radiofrequencies* lie the *microwave* frequencies. Microwaves, too, are variously defined. Here are two common definitions:

microwaves: electromagnetic fields with frequencies from 300 MHz to 300 GHz⁶

microwaves: electromagnetic fields with frequencies from 1 GHz to 100 GHz⁷

This document focuses on the biological effects of the frequencies at which the following devices operate. Those frequencies are shown in round numbers.

³ Explanation of units of measure for frequency: 1 hertz is 1 cycle per second. 1 kilohertz is equivalent to 1000 hertz. 1 megahertz is equivalent to 1000 kilohertz and to 1,000,000 hertz. 1 gigahertz is equivalent to 1000 megahertz and to 1,000,000 kilohertz and to 1,000,000,000 hertz. These units are abbreviated as follows: hertz (Hz), kilohertz (kHz), megahertz (MHz), and gigahertz (GHz).

⁴ BioInitiative 2012 Report cited in footnote 2 on page 1, Section 26, Glossary of Terms and Abbreviations, page 3. The Report notes that the term Extremely Low Frequency is used in Europe and the term Extra Low Frequency is used in the United States. Wikipedia uses the term Extremely Low Frequency to refer to 3 to 300 hertz

(http://en.wikipedia.org/wiki/Extremely_low_frequency).

⁵ BioInitiative 2012 Report cited in footnote 2 on page 1, Section 26, Glossary of Terms and Abbreviations, page 5.

⁶ (<http://en.wikipedia.org/wiki/Microwaves>)

⁷ (<http://en.wikipedia.org/wiki/Microwaves>)

cell towers ⁸	300, 400, 700, 800, 900, 950, 1800, 1900, 2100 MHz
Wi-Fi (most common type of WLAN) ⁹	2400, 2500 MHz (predominant) 2600, 3600, 5000 MHz (emerging)
wireless laptops ¹⁰	2400 MHz (predominant) 5000 MHz (emerging)
Smart Meters ¹¹	900, 2400 MHz (Smart Meters and Collector Smart Meters) 850 MHz (Collector Smart Meters only)
Smart Appliances ¹²	2400 MHz

Note that that all of these devices operate at frequencies between 300 MHz and 5000 MHz. The frequencies at which Smart Meters and Smart Appliances operate are right in the middle of this range. According to one or more of the definitions given above, all of these frequencies may be referred to as either *radiofrequencies (RF)* or *microwaves*. Since the BioInitiative 2012 Report refers to these frequencies as *radiofrequencies (RF)*, that term will be used here. But the term *microwaves* could have been used just as well.

The BioInitiative 2012 Report

The BioInitiative 2012 Report was developed by an international group of 29 individuals with expertise on the biological effects of electromagnetic fields, or on the related public-health issues.¹³ As a group, these experts hold 20 PhD degrees, one DrSc degree, 9 MD degrees, one DVM degree, and four degrees of MSc, MA, MPH, or MSPAS. These experts come from ten countries, each with the following number of participants:

USA	10	India	2
Sweden	6	Italy	2
Austria	2	Denmark	1
Canada	2	Russia	1
Greece	2	Slovak Republic	1

The goal of the BioInitiative Report is to present “a solid scientific and public health policy assessment that is evidence-based.” The report was prepared “independent of governments, existing bodies and industry professional societies that have clung to old standards.”¹⁴

⁸ (http://en.wikipedia.org/wiki/Cellular_network), (http://en.wikipedia.org/wiki/GSM_frequency_bands), and (http://en.wikipedia.org/wiki/UMTS_frequency_bands)

⁹ (<http://en.wikipedia.org/wiki/Wi-Fi>) and (http://en.wikipedia.org/wiki/List_of_WLAN_channels)

¹⁰ (http://en.wikipedia.org/wiki/Wireless_LAN)

¹¹ Both the Landis-Gyr FOCUS AXR-SD and the General Electric I-210+c Smart Meters, being installed in Maryland, have FCC ID OWS-NIC514. They send and receive information in two microwave frequency ranges: (1) 902.3 to 926.9 MHz, and (2) 2405.8 to 2480.9 MHz (<http://stopsmartmeters.org/wp-content/uploads/2012/01/OWS-NIC514-FCC-specifications.pdf>). Collector Smart Meters have a third transmission frequency of 850 MHz (http://sagereports.com/smart-meter-rf/?page_id=210). They receive and retransmit the signals from Smart Meters to assure that those signals reach the antennas of the electric power company. It is not clear to me at this time whether Collector Smart Meters are employed in all installations of Smart Meters.

¹² The most likely transmitter/receiver in the Smart Appliances is the so-called ZigBee device. ZigBee devices operate at 865 MHz (in Europe) and 915 MHz (in the USA and Australia) as well as 2.4 GHz (worldwide) (<https://en.wikipedia.org/wiki/ZigBee>). But the Smart Meters first observed in installations in Maryland seem to require that the ZigBee devices operate at 2.4 GHz.

¹³ BioInitiative 2012 Report cited in footnote 2 on page 1, cover page of the full report, as a single PDF file.

¹⁴ BioInitiative 2012 Report cited in footnote 2 on page 1, Section i, Preface 2012, page 2.

The Scope of the BioInitiative 2012 Report

The 1479-page BioInitiative 2012 Report considers the “content and implications of about 1800 new studies” since the last BioInitiative Report was published in 2007.¹⁵ The 2012 Report contains 16 chapters that address key categories of biological effects. The 2012 Report also contains several chapters that address key public policy issues, such as the nature and shortcomings of the current exposure standards, and the bases for sufficient argument for changing those standards. Emphasized is the importance of weighing the magnitude of potential harm against the evidence of potential harm, to determine when protective action should be triggered.¹⁶ Since Smart Meters are being mandated for entire populations in the United States, the magnitude of potential harm is considerable, so prudence dictates serious consideration of the increasing evidence of harm.

The Data Source for the Biological Effects Chart

The data for the appended Biological Effects Chart were drawn from the so-called RF Color Charts in the BioInitiative 2012 Report.¹⁷ The RF Color Charts contain two charts:

The first chart describes 67 studies of the biological effects of radiofrequency (RF) radiation.¹⁸ Each study represents one or more biological effects found at a one value of the RF power density (RF power per unit area) or within a range of such values. These data are especially useful when considering whole-body exposure, which is the type of exposure that human beings receive from Smart Meters at a distance of 1 meter or more.¹⁹ These data form the basis for the appended Biological Effects Chart.

The second chart describes 68 studies of the biological effects of radiofrequency (RF) radiation.²⁰ In this chart, each study represents one or more biological effects found at one Specific Absorption Rate, or SAR value, or within a range of such values. A SAR value is the RF power absorbed per unit mass of the biological entity being irradiated. These data are especially useful when less than the entire body is irradiated, and at very close distances, such as when a cell phone irradiates the head.

¹⁵ BioInitiative 2012 Report cited in footnote 2 on page 1, Section 1, Summary for the Public and Conclusions, 2012 Supplement: Summary for the Public – Ms. Sage, page 3.

¹⁶ BioInitiative 2012 Report, cited in footnote 2 on page 1, Table 1-1, Section 23: The Precautionary Principle, 2012 Supplement: The Precautionary Principle – Mr. Gee, page 2.

¹⁷ BioInitiative 2012 Report, cited in footnote 2 on page 1, Section 1, Summary for the Public and Conclusions, Table 1-2 Reported Biological Effects from Radiofrequency Radiation at Low-Intensity Exposure 2012, no page numbers.

¹⁸ Each study in the first chart derives from one publication. But three publications contributed two studies, and one publication contributed three studies. As a result, the 67 studies derive from 62 publications. So the terms *studies* and *publications* have slightly different meanings as used here.

¹⁹ More specifically, the power density values used in the first table are valid in the “far field” (also called the “radiative field”) of the Smart Meter. For the type of antenna in a Smart Meter or a Collector Smart Meter, the far field should begin about two wavelengths from the meter (http://en.wikipedia.org/wiki/Far_field). A Collector Smart Meter transmits on three frequencies (850, 900, and 2400 MHz). The longest wavelength transmitted by a Collector Smart Meter is determined by the lowest frequency which it transmits, which is 850 MHz. That wavelength is 0.35 meters (about 1 foot). A Smart Meter transmits on two frequencies (900 MHz and 2400 MHz), so the lowest frequency transmitted by a Smart Meter is 900 MHz, and the longest wavelength it transmits is 0.33 meters (again about 1 foot). Smart Appliances are expected to transmit at 2400 GHz, with has a wavelength of 0.13 meters (about 5 inches). So for all three devices, the far field begins about 0.7 meters (about 2 feet), or less, from them. This document addresses distances from 1 meter (about 3 feet) up, so all such distances are in the far field for all three devices.

²⁰ Each study in the second chart derives from one publication. But two publications contributed two studies each. As a result the 68 studies derive from 66 publications. So the terms *studies* and *publications* have slightly different meanings as used here.

This is not the usual case for RF exposure from Smart Meters, so these data were not used for the appended Biological Effects Chart.

Criteria for Selection of the Studies in the RF Color Charts

The criteria used in the BioInitiative 2012 Report to select the studies for the RF Color Charts, and thus for the appended Biological Effects Chart, were the following:²¹

- (1) A selection of good examples only. Not intended to be comprehensive.
- (2) Peer-reviewed and published studies only.
- (3) Good exposure data (numeric).
- (4) Author(s) have clear methods and conclusions.
- (5) Cover wide range of topics, such as genotoxicity, neurological, immune, cancers, behavior, attention, memory, sleep, etc.
- (6) Cover wide range of exposure levels, with an emphasis on the lowest levels and the more recent studies.

Every study in the first chart of the RF Color Charts, and thus every study in the appended Biological Effects Chart based on that first chart, except one (Dumansky, 1974), was published after 1986. 1986 is the year of publication of the document on which the current FCC Maximum Permitted Exposure (MPE) limits are principally based.²² That was 27 years ago, which is one factor in explaining why the current FCC MPE limits are out of date. The references for the studies in the RF Color Charts, and thus for the biological effects data in the appended Biological Effects Chart, are included in the reference list that immediately follows the RF Color Charts in the PDF file of the full BioInitiative 2012 Report.²³

Explanation of the Appended Biological Effects Chart

The Horizontal Axis of the Biological Effects Chart

The studies are presented in order of increasing RF power density along the horizontal axis of the Biological Effects Chart. That order facilitates comparing effects observed at similar RF power densities. Each position along the horizontal axis of the Biological Effects Chart represents one study whose principal author and date of publication are written under that axis. The studies could just as well have been ordered alphabetically by the authors' last names, or numerically by the publication dates.

The Vertical Axis of the Biological Effects Chart

The vertical axis represents the RF power densities at which each study was conducted. These power densities cover a wide range of values, so a logarithmic vertical axis was employed. This approach permitted displaying 11 orders of magnitude on the Biological Effects Chart.²⁴ The units of measure

²¹ The criteria were provided by Cindy Sage, co-editor of BioInitiative 2012, in a private communication, April 23, 2013.

²² The current FCC exposure limits are based principally on a 1986 publication of the National Council on Radiation Protection and Measurements (NCRP). That publication is "Report No. 086 - Biological Effects and Exposure Criteria for Radiofrequency Electromagnetic Fields". The NCRP was chartered by the U.S. Congress in 1964, but is not a Government agency and is not subject to oversight by the Congress.

²³ BioInitiative 2012 Report cited in footnote 2 on page 1, Reported Biological Effects from Radiofrequency Radiation (RFR) at Low-Intensity Exposure Levels, sequential pages 112-121 in the 1479-page PDF version of the full Report.

²⁴ Each order of magnitude is a factor of 10.

selected for the vertical axis are milliwatts per square meter (mW/m^2).²⁵ These units work well for the wide range of power densities required for the vertical axis, making the length of the smallest number, 0.000001, not too much longer than the length of the largest number, 10000.

The selected units for the vertical axis also work well for relating the RF power density shown to the total RF power that an adult human would receive. The surface area of an adult human is about 2 square meters (m^2).²⁶ So the surface area that an adult human presents to an RF wave arriving from the front, or from the back, is about 1 square meter (m^2). So when an adult human faces an oncoming wave of radiation with a power density of, say, 10 milliwatts per square meter (mW/m^2), that human will receive a total of 10 milliwatts (mW) of radiation over the entire body. That is, the number describing the power density will be the same as the number describing the total power received, even though the units of measure are different in the two cases. So, when examining the vertical axis of the attached Biological Effects Chart, each number on that axis may be taken to mean *both* the power density (in mW/m^2) of the oncoming wave of RF radiation *and* the total RF power (in mW) received by an adult human when standing with the front, or the back, facing the direction from which the radiation is coming.

The Round Red Dots on the Biological Effects Chart

Each round red dot • on the attached Biological Effects Chart indicates the RF power density at which the study named on the horizontal axis, directly below the dot, was conducted. Some studies were conducted over a range of power densities. In such cases, the average value of the high and low ends of the range determines the location of the dot on the vertical axis. The range of power densities applicable is shown as a black vertical line through the dot. The top of the vertical line marks the high end of the range, and the bottom of the vertical line marks the low end of the range. On those vertical lines, the dots appear higher than the middle. That effect results from the logarithmic vertical axis, even though the dots are located at the true average value of the high and low ends of the range.

The Alphabetic Codes above the Dots on the Biological Effects Chart

A one- or two-letter code appears just above each of the dots on the Biological Effects Chart. Each code, such as “CB”, identifies the category into which the biological effects found by a given study fall. Those one- and two-letter codes are translated in the table on the Biological Effects Chart, first into the one or two words represented by the letters of the codes, and then into a fuller description of the category, as reported in the RF Color Charts of the BioInitiative 2012 Report. For example, the code “CB” stands for the words “Cancer, Brain” and represents a category that contains “Brain tumors and blood-brain barrier”.²⁷ Similarly, the code “CO” stands for the words “Cancer, Other” and represents a category that contains “Cancer (other than brain), cell proliferation”.

The Thick Horizontal Blue Line at the Top of the Biological Effects Chart

The thick horizontal blue line, which appears at the top of the Biological Effects Chart, represents the Maximum Permitted Exposure (MPE) limits of the Federal Communications Commission (FCC). These are the limits applicable to the general population for uncontrolled exposure for the frequencies that Smart

²⁵ 1 milliwatt (mW) is one-thousandth of a watt (W).

²⁶ The surface area of a man is about 1.9 square meters (m^2); and the surface area of a woman is about 1.6 square meters (m^2), both according to Wikipedia (http://en.wikipedia.org/wiki/Body_surface_area).

²⁷ The reference to blood-brain barrier refers to the weakening of the barrier that the body erects between the blood and the brain to prevent harmful entities circulating in the blood from entering the brain.

Meters, Collector Smart Meters, and Smart Appliances use: 2400 MHz, 900 MHz, and 850 MHz. The top edge of the blue line is the limit applicable to 2400 MHz. The bottom edge of the blue line is the limit applicable to 850 MHz. The limit applicable to 900 MHz falls in between.

Frequency (MHz)	FCC Maximum Permitted Exposure (MPE) Limits ²⁸ (mW/m ²)	
2400	10,000	(Smart Meters, Collector Smart Meters, and Smart Appliances)
900	6000	(Smart Meters and Collector Smart Meters)
850	5700	(Collector Smart Meters)

However, those FCC limits apply to the time-average RF power density over a period of 30 minutes. So, pulsed signals, like those issued by Smart Meters and Smart Appliances, are permitted to assume even higher peak values, as long as the time-average over a period of 30 minutes is below the FCC limits shown.

The Thick Horizontal Yellow Line on the Biological Effects Chart

The thick horizontal yellow line, which appears about one-third from the bottom of the Biological Effects Chart, shows the new RF exposure limits proposed in the BioInitiative 2012 Report for chronic exposure to pulsed radiation. Pulsed radiation is the type of radiation that Smart Meters and Smart Appliances emit. The top of this line is located at 0.006 milliwatts per square meter (mW/m²). The bottom of this line is located at 0.003 milliwatts per square meter (mW/m²).²⁹

New Biologically Based RF Exposure Limits Proposed in the BioInitiative 2012 Report³⁰

(as expressed, equivalently, in various units of measure)

0.3 to 0.6	nanowatts per square centimeter (nW/cm ²)	(units used in BioInitiative 2012)
0.003 to 0.006	milliwatts per square meter (mW/m ²)	(units used in appended Chart)
3 to 6	microwatts per square meter (μW/m ²)	

The data from the 67 studies in the Biological Effects Chart indicate why this level might have been judged appropriate by the authors of the BioInitiative 2012 Report: This level would protect against the biological effects found by all but five of the 67 studies. The BioInitiative 2012 Report indicates that these proposed new limits “may need to change in the future, as new and better studies are completed.”³¹ Note that this level, which can also be expressed as 3 to 6 microwatts per square meter (μW/m²), is in agreement with the level of 5 microwatts per square meter (μW/m²) proposed by Dietrich Klinghardt, M.D., Ph.D., in his detailed video treatment of the health hazards of Smart Meters.³²

²⁸ Questions and Answers about Biological Effects and Potential Hazards of Radiofrequency Electromagnetic Fields, OET (Office of Engineering and Technology) Bulletin 56, Fourth Edition, Federal Communications Commission, August 1999. See Table 1(B), Limits for General Population/Uncontrolled Exposure, page 15.

(http://www.fcc.gov/Bureaus/Engineering_Technology/Documents/bulletins/oet56/oet56e4.pdf)

²⁹ BioInitiative 2012 Report cited in footnote 2 on page 1, Section 1, Summary for the Public and Conclusions, 2012 Supplement: Summary for the Public – Ms. Sage, pages 25-26.

³⁰ 1 milliwatt (mW) is one thousandth of a watt (W). 1 microwatt (μW) is one millionth of a watt (W). 1 nanowatt (nW) is one billionth of a watt (W). 1 centimeter (cm) is one hundredth of a meter (m). So, 1 square centimeter (cm²) is one ten thousandth of 1 square meter (m²).

³¹ See footnote 29 above.

³² Dr. Klinghardt’s video, and further information about him, can be found on the following web sites:

(<http://marylandsmartmeterawareness.org/smart-meter-news/dr-dietrich-klinghardt-smart-meters-emr-the-health-crisis-of-our-time>) and (<http://www.klinghardtacademy.com/BioData/Dr-Dietrich-Klinghardt.html>).

The Thin Horizontal Green Lines on the Biological Effects Chart

The four thin horizontal green lines show the power density of the RF radiation emitted by a Smart Meter at four different distances. To determine these levels, I assumed that the Smart Meter is the type being installed in Maryland, as described in footnote 11 on page 3:

$$P = \text{RF power output} = 1 \text{ watt}$$
$$g = \text{antenna gain} = 4 \text{ dBi} = 2.5 \text{ (a pure number, a ratio)}^{33}$$

This Smart Meter has an RF power output, P , of approximately 1 watt. The antenna used in the Smart Meter is a variation of a vertical dipole antenna which provides a gain, g , of 4 dBi, or 2.5, in the horizontal direction. I have not accounted for absorption by obstructions, such as walls and other objects, which can lower RF power density levels. Nor have I accounted for reflections from walls or other objects, which can raise or lower RF power density levels. So the actual power densities would likely fall somewhere between the two extremes that could apply if these other factors had been considered. The RF power density, P_D , in watts per square meter (W/m^2) can be calculated from this equation:

$$P_D = g \left[\frac{P}{4\pi r^2} \right]$$

In the above equation, r is the distance, in meters, from the Smart Meter, in the horizontal direction. This equation can be understood this way: The radiation from the Smart Meter travels outward from the meter and is initially regarded as spreading uniformly over the surface of a sphere (centered on the Smart Meter) which has a radius, r , and thus a surface area of $4\pi r^2$. So the part of the equation in square brackets [] indicates the power density that would be produced, at a distance, r , if the radiation from the Smart Meter spread uniformly over the surface of that sphere. The antenna used in the Smart Meter increases the power density in the horizontal direction, at the expense of a decrease in the power density in the vertical direction, because all receivers of interest are in the horizontal direction. Those receivers include the antennas of the electric power company and the antennas of other Smart Meters in the area with which a given Smart Meter communicates. The antenna gain, g , accounts for this characteristic of the antenna and causes P_D to represent the power density in the horizontal direction.

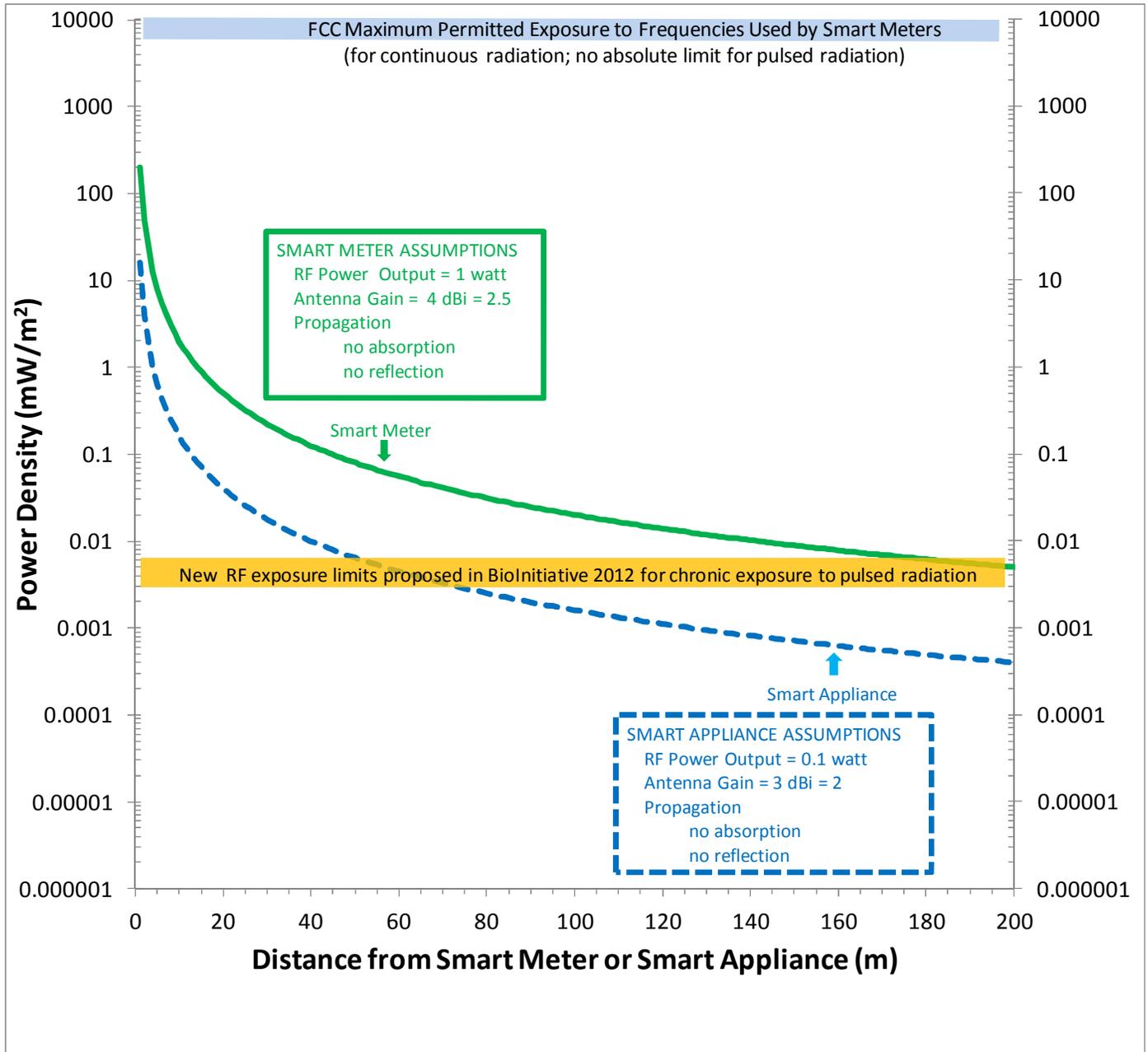
The RF power density, P_D , computed from the above equation is plotted in Figure 1 on page 9 as a function of the distance from the Smart Meter. The power density is expressed in units of milliwatts per square meter (mW/m^2) to match the units in the Biological Effects Chart under discussion. A logarithmic vertical axis is used for the power density, again to match the logarithmic vertical axis of the Biological Effects Chart. The vertical axis appears on both sides of Figure 1 to facilitate easier reading.

The power density is strongest near the Smart Meter and falls off quickly with increasing distance, but persists at lower levels to great distances. The power density of the Smart Meter drops to the maximum

³³ The antenna gain, g , is usually specified in dBi, which means the gain, in decibels, relative to an ideal isotropic antenna, which is an idealized antenna that radiates equally in all directions. The gain of the antenna in a Smart Meter (with FCC ID OWS-NIC514) is 4 dBi and translates to a factor of 2.5. That is, the power density in the horizontal direction is 2.5 times greater than it would be if the antenna radiated equally in all directions. In the case of Smart Meters, the power density in the vertical direction is reduced in favor of increased power density in the horizontal direction where all intended receivers are located. To access the reference, start at (<http://transition.fcc.gov/oet/ea/fccid>). In the box Grantee Code, enter OWS. In the box Product Code, enter –NIC514 (including the hyphen), press Search, click on the first entry Detail, and click on Test Report. This should take you to this location (<https://apps.fcc.gov/eas/GetApplicationAttachment.html?id=1174749>) which you cannot address directly. Then see page 3 of 66 of the document found.

exposure level proposed in the BioInitiative 2012 Report at a distance of about 180 meters. On the appended Biological Effects Chart, the four thin horizontal green lines show the power densities, taken from Figure 1, for distances of 1 meter (3 feet), 5 meters (16 feet), 20 meters (66 feet), and 100 meters (328 feet).

Figure 1: Smart Meter and Smart Appliance RF Power Densities versus Distance



The Thin Dashed Horizontal Blue Lines on the Biological Effects Chart

Smart Meters are designed to communicate wirelessly with new Smart Appliances that are now becoming available. The Smart Appliances contain RF transmitters and receivers of their own. Through the Smart Meters, the Smart Appliances can report, to the electric power company, data sufficient to identify the specific appliances and to indicate when they were installed or removed, and how much power they are

consuming throughout the day and the night, every day of the year. Less certain is whether the electric power company will be able to turn off the Smart Appliances by sending a wireless signal to them through the Smart Meter. (For example, the electric power company might want to turn off appliances that draw a lot of electricity at certain times of day, and in certain seasons, when the load on the electric power system is high. An example would be turning off the air-conditioner at midday in midsummer.)

Such Smart Appliances will increase the RF radiation inside each home. Verifiable data on the actual RF power output of the transmitters that will be used in the Smart Appliances is hard to find at present; but a likely value is 0.1 watt, since that is a common value used for other short-range wireless devices.³⁴ The antenna gain is assumed to be 3 dBi or 2.³⁵ The frequency of operation is assumed to be 2.4 GHz to communicate with the Smart Meters.³⁶

The RF power density for Smart Appliances is calculated with the same equation used for Smart Meters above but with the different values for P and g just cited:

$$P = \text{RF power output} = 0.1 \text{ watt}$$
$$g = \text{antenna gain} = 3 \text{ dBi} = 2 \text{ (a pure number, a ratio)}$$

The result for a single Smart Appliance is shown by the dashed blue line in Figure 1 on page 9. Once again, I have not accounted for absorption and reflection during propagation. Absorption can lower the power density. Reflection can lower or raise the power density. So the power densities shown in Figure 1 would likely fall somewhere between the two extremes that could apply if these other factors had been considered. The patterns of absorption and reflection inside homes vary greatly, so many different situations are possible.

The power density from a single Smart Appliance does not fall to the new maximum exposure level proposed in the BioInitiative 2012 Report until a distance of 50 meters (164 feet) from the Smart Appliance has been reached. So there will be no location within the typical home that will be that far from a Smart Appliance. Of course, over time, many such Smart Appliances may be purchased for a home, multiplying the total exposure produced.

In the appended Biological Effects Chart, the thin dashed blue lines show the RF power density, taken from Figure 1, for a single Smart Appliance at three distances: 1 meter (3 feet), 3 meters (10 feet), and 10 meters (33 feet) from the Smart Appliance. 10 meters is about as far from a Smart Appliance as a person can get inside the typical home with a single centrally located Smart Appliance.

³⁴ The most likely transmitter/receiver in the Smart Appliances is the so-called ZigBee device. These devices have RF outputs ranging from 0.001 watt to 0.1 watt, which is equivalent to a range of 1 milliwatt (mW) to 100 milliwatts (mW).

(<https://en.wikipedia.org/wiki/ZigBee>)

³⁵ The assumed gain, g , in this case, is 3 dBi, which is based on the performance of an ordinary vertical dipole antenna. That is, the power density in the horizontal direction is 2 times greater than it would be if the antenna radiated equally in all directions.

³⁶ ZigBee devices operate at 865 (in Europe) and 915 MHz (in the USA and Australia), as well as 2.4 GHz (worldwide); but the design of the Smart Meters installed in Maryland seems to require that the ZigBee devices operate at 2.4 GHz.

(<https://en.wikipedia.org/wiki/ZigBee>)

Conclusions and Observations

Current FCC Maximum Permitted Exposure (MPE) Limits Are Too High to Protect the Public

Because the FCC Maximum Permitted Exposure (MPE) limits are at power densities higher than the power densities addressed in all of the 67 studies, those limits provide no protection against the biological effects found in any of the 67 studies, no matter what the source of the RF radiation.

Further, the FCC Maximum Permitted Exposure limits apply to each source of radiation, individually, not to the combined exposure from all sources. But a person will generally be exposed to radiation from a combination of sources. So the FCC Maximum Permitted Exposure limits not only are too high to protect a person from a single source of radiation, but also do not consider the actual exposure received by a person from multiple sources of radiation.

New Biologically Based RF Exposure Limits, Proposed in the BioInitiative 2012 Report, are 1 Million Times Lower than the FCC Limits, to Protect the Public

The new RF exposure limits proposed in the BioInitiative 2012 Report are about 1 million times lower (stricter) than the current FCC Maximum Permitted Exposure Limits in the frequency ranges at which Smart Meters, Collector Smart Meters, and Smart Appliances operate.

Comparison of RF Exposure Limits

Biointiative 2012 Report (RF)	FCC MPE (850 to 2400 MHz)	Ratio (FCC/BioInitiative 2012)
.003 to .006 mW/m ²	5700 to 10,000 mW/m ²	950,000 to 3,000,000

As shown in the appended Biological Effects Chart, the new RF exposure limits in the BioInitiative 2012 Report are low enough to protect against the biological effects found in nearly all of the 67 studies covered by that Chart.

A Single Smart Meter Can Produce RF Power Density Levels Shown to Cause Biological Effects

The Biological Effects Chart enables a comparison between the RF power densities produced by a Smart Meter, at various distances from that Smart Meter, and the RF power densities that triggered biological effects in the 67 studies.

The power density at 1 meter (3 feet) from a Smart Meter is higher than the power density that triggered biological effects in 50 of the 67 studies.

The power density at 5 meters (16 feet) from a Smart Meter is higher than the power density that triggered biological effects in 26 of the 67 studies.

The power density at 20 meters (66 feet) from a Smart Meter is higher than the power density that triggered biological effects in 14 of the 67 studies.

This distance of 20 meters is likely as far from a Smart Meter as a person can get and still be inside the typical home. So living and sleeping on the side of a home that is farthest from the Smart Meter is helpful but still may not reduce the received power densities to biological insignificance. Further, one or more of the neighbors' Smart Meters may be closer and may thus be the stronger source.

The power density at 100 meters (328 feet) from a Smart Meter is higher than the power density that triggered biological effects in 6 of the 67 studies.

So, even at the distance of a football field from the Smart Meter, the power density received may still be biologically significant.

As shown in Figure 1, the RF power density from a Smart Meter does not drop down to the level of the proposed new RF exposure limits until distances of 180 to 200 meters from the Smart Meter are reached. In most residential communities, whether composed of single-family homes, townhomes, or apartments, it will not be possible to get sufficiently far away from *all* of the Smart Meters present in that community.

A Single Smart Appliance inside a Home Can Produce RF Power Density Levels Shown to Cause Biological Effects

Unfortunately, the problem of excess exposure to RF radiation will get worse as Smart Appliances are adopted. They contain their own internal RF transmitters and receivers. Those Smart Appliances are designed to communicate with Smart Meters and to report through the Smart Meters to the electric power company. The data the Smart Appliances report will be sufficient for the electric power company to identify which appliances you own, when you use them, and how much power they consume, throughout the day and the night. The electric power company may even be able to turn the Smart Appliances off by sending a wireless signal to the Smart Meter that is then transferred to the Smart Appliances, but that is less certain at this time.

When these Smart Appliances are installed in a home, they will significantly increase the radiation levels in that home for several reasons:

They will begin transmitting, and from distances very close to the residents.

The number of Smart Appliances in the home may increase with time as the residents gradually replace their old appliances with new Smart Appliances, increasing the total radiation level.

The Smart Meters will transmit more frequently, in order to communicate with the Smart Appliances.

Even a single Smart Appliance can produce RF power densities of concern. An inspection of the appended Biological Effects Chart indicates the following:

The power density at 1 meter (3 feet) from a Smart Appliance is higher than the power density that triggered biological effects in 32 of the 67 studies.

The power density at 3 meters (10 feet) from a Smart Appliance is higher than the power density

that triggered biological effects in 21 of the 67 studies.

The power density at 10 meters (33 feet) from a Smart Appliance is higher than the power density that triggered biological effects in 10 of the 67 studies.

These observations do not bode well for having 5, 10, or 15 Smart Appliances in a home. The RF radiation from even a few Smart Appliances, because they will be so close to the residents, may rival that of a home's more distant Smart Meter. And the RF radiation from a large number of Smart Appliances may exceed that of a home's Smart Meter.

A Single Smart Meter on a Neighbor's Home Can Produce RF Power Density Levels Shown to Cause Biological Effects

For some locations in a given home, the distance to a neighbor's Smart Meter may be less than the distance to the resident's own Smart Meter. Thus, a neighbor's Smart Meter may be the principal source of radiation for some locations in the given home. The Biological Effects Chart shows that a single Smart Meter can produce RF power densities found to cause biological effects even at distances greater than 20 meters, and certainly up to 100 meters. And the number of neighbors within that range can be large. A given single-family home in a residential community may have one to eight nearest neighbors, and even more next nearest neighbors, all within 100 meters (328 feet) of a given home, and each with a Smart Meter.

The problem of exposure from the neighbors' Smart Meters becomes more serious as the distances between adjacent homes, and thus the distances between adjacent Smart Meters, get smaller. So, generally speaking, residents of townhouses will receive more radiation from their neighbors' Smart Meters than residents of single-family homes. And residents of apartments will receive even more radiation from their neighbors' Smart Meters, depending on the location of the Smart Meters in the apartment buildings.

So Smart Meters are a community concern, not just an individual concern. To resolve the problems of RF exposure for a given home, it will be necessary to address all of the Smart Meters near that home. Smart Appliances, too, contribute to this concern. While, individually, they have a lower RF power output than a Smart Meter, the Smart Appliances of neighbors can also increase the RF exposure in the given home.

Fortunately, some states have offered an individual OPT OUT from the installation of a Smart Meter.³⁷ While such an OPT OUT is very helpful, and is definitely the **vital first step**, the data on biological effects discussed here suggest the limitations of such an OPT OUT in resolving the problem of excess radiation from Smart Meters. There is no substitute for a roll back of all Smart Meters at the community level, or higher.

Most Biological Effects of RF Radiation Cannot be Sensed by Human Beings

Most biological effects of RF radiation cannot be sensed by human beings. This fact is evident from an inspection of the categories of biological effects from the RF Color Charts in the BioInitiative 2012 Report, as shown below. For example, humans cannot sense the onset of cancer, DNA damage, or fertility effects.

³⁷ Maryland, through the Maryland Public Service Commission, currently offers a temporary OPT OUT, with the future of that OPT OUT yet to be decided. And the Maryland House of Delegates is currently considering legislation (HB1038) that would make the OPT OUT permanent and would provide other protections for Maryland homeowners.

Categories of Biological Effects in the RF Color Charts of the BioInitiative 2012 Report

Code	Code Translation	Biological Effects Category
CB	Cancer, Brain	Brain tumors and blood-brain barrier
CO	Cancer, Other	Cancer (other than brain), cell proliferation
H	Heart	Cardiac, heart muscle, blood-pressure, vascular effects
MC	Metabolism, Calcium	Disrupted calcium metabolism
OD	Oxidation, DNA	Oxidative damage/ROS/DNA damage/DNA repair failure
R	Reproduction	Reproduction/fertility effects
S	Sleep	Sleep, neuron firing rate, EEG, memory, learning, behavior
SI	Stress, Immune	Stress proteins, HSP, ³⁸ disrupted immune function

The principal category of biological effects that humans *can* often sense is the S (or Sleep) category. This category includes neurological effects on sleep, memory, learning, and behavior, among others. Unfortunately, not sensing these particular effects does not guarantee that other biological effects are not occurring.

RF Radiation May Affect Unborn and Very Young Children More Severely than Adults

The BioInitiative 2012 Report presents evidence that unborn and very young children may be more greatly affected by RF radiation than adults because unborn and very young children are in “critical phases of growth and development”.³⁹

Concern for unborn and very young children is shared by the American Academy of Pediatrics (AAP) which wrote to the U.S. Congress in support of a bill before the U.S. House of Representatives (H.R. 6358).⁴⁰ This bill would fund development of better founded RF exposure limits to protect against cell phones and other wireless sources of RF radiation. The AAP made the following statement:

*The AAP strongly supports H.R. 6358’s emphasis on examining the effects of radiofrequency (RF) energy on vulnerable populations, including children and pregnant women. In addition, we are pleased that the bill would require the consideration of those effects when developing maximum exposure standards. Children are disproportionately affected by environmental exposures, including cell phone radiation. The differences in bone density and the amount of fluid in a child’s brain compared to an adult’s brain could allow children to absorb greater quantities of RF energy deeper into their brains than adults. It is essential that any new standards for cell phones or other wireless devices be based on protecting the youngest and most vulnerable populations to ensure they are safeguarded through their lifetimes.*⁴¹

³⁸ HSP stands for Heat Shock Proteins. BioInitiative 2012 Report, cited in footnote 2 on page 1, Section 1, Summary for the Public and Conclusions, Table 1-2 Reported Biological Effects from Radiofrequency Radiation at Low-Intensity Exposure 2012, no page numbers.

³⁹ BioInitiative 2012 Report cited in footnote 2 on page 1, Section 1: Summary for the Public and Conclusions, 2012 Supplement: Summary for the Public – Ms. Sage, pages 8-10.

⁴⁰ Summary of H.R. 6358 can be found here:

(<http://marylandsmartmeterawareness.org/smart-meter-news/ask-your-congressional-rep-to-co-sponsor-h-r-6358>). Full copy of H.R. 6358 can be found here: (http://thomas.loc.gov/home/gpoxmlc112/h6358_ih.xml).

⁴¹ (http://ehtrust.org/wp-content/uploads/2012/12/aap_support_letter_cell_phone_right_to_know_act.pdf)

Smart Meters and Smart Appliances operate in the same frequency ranges as cell phones. Further, Smart Meters have twice the RF power output of the typical cell phone, as shown in the table below, and will be transmitting day and night. Emerging Smart Appliances will likely have about one-fifth the RF power output of the typical cell phone. But a given home may have several Smart Appliances; and they, too, will be transmitting day and night.

Device	RF Power Output				
Smart Meter ⁴²	1.115	watts	which is	1115	milliwatts
Typical leakage from a microwave oven ⁴³	1	watt	which is	1000	milliwatts
Typical cell phone ⁴³	0.5	watt	which is	500	milliwatts
Wireless LAN (802.11a) ⁴³	0.251	watt	which is	251	milliwatts
Wireless LAN (802.11n) ⁴³	0.250	watt	which is	250	milliwatts
Cordless phone ⁴⁴	0.230	watt	which is	230	milliwatts
Smart Appliance ⁴⁵	0.100	watt	which is	100	milliwatts
Wireless LAN (802.11 b, g) ⁴³	0.100	watt	which is	100	milliwatts
Typical laptop wireless LAN (Wi-Fi) ⁴³	0.032	watt	which is	32	milliwatts

A Final Note

The Smart Meter is the first source of RF exposure that is mandated for installation in every home in an entire region without the informed consent, or any consent, of the residents, and that is not under the control of the residents.

For other sources of RF exposure in the home, the residents have a choice to use them, or not to use them, and how often, and how long. Some of those other sources are included in the table above.

The Smart Appliances, while not mandated, will be the second source of RF exposure in a home that is not under the control of the residents -- if manufacturers of the Smart Appliances provide no way of turning off the RF transmitters in those appliances.

The only solution for the individual homeowner, at present, is the removal of the Smart Meter and the avoidance of the Smart Appliances. This is a vital first step; but it is only a partial solution for a given home, because the radiation from the neighbors' Smart Meters and Smart Appliances will cross property boundaries. Collaboration with the neighbors on reducing exposure levels is needed; and a solution at the community level, or higher, will be even more effective.

⁴² The Landis+Gyr FOCUS AXR-SD and the General Electric I-210+c, being installed in Maryland, have FCC-ID OWS-NIC514 which indicates that they send and receive information in two microwave frequency ranges: (1) 902.3 to 926.9 MHz, and (2) 2405.8 to 2480.9 MHz. The RF power output in the first frequency range is 0.968 watts. The RF power output in the second frequency range is 0.147 watt. These values sum to the 1.115 watts shown here, to provide an indication of the total RF power output capability of a Smart Meter. I have used an approximate value of 1 watt for the RF power output of a Smart Meter throughout this document (<http://stopsmartmeters.org/wp-content/uploads/2012/01/OWS-NIC514-FCC-specifications.pdf>).

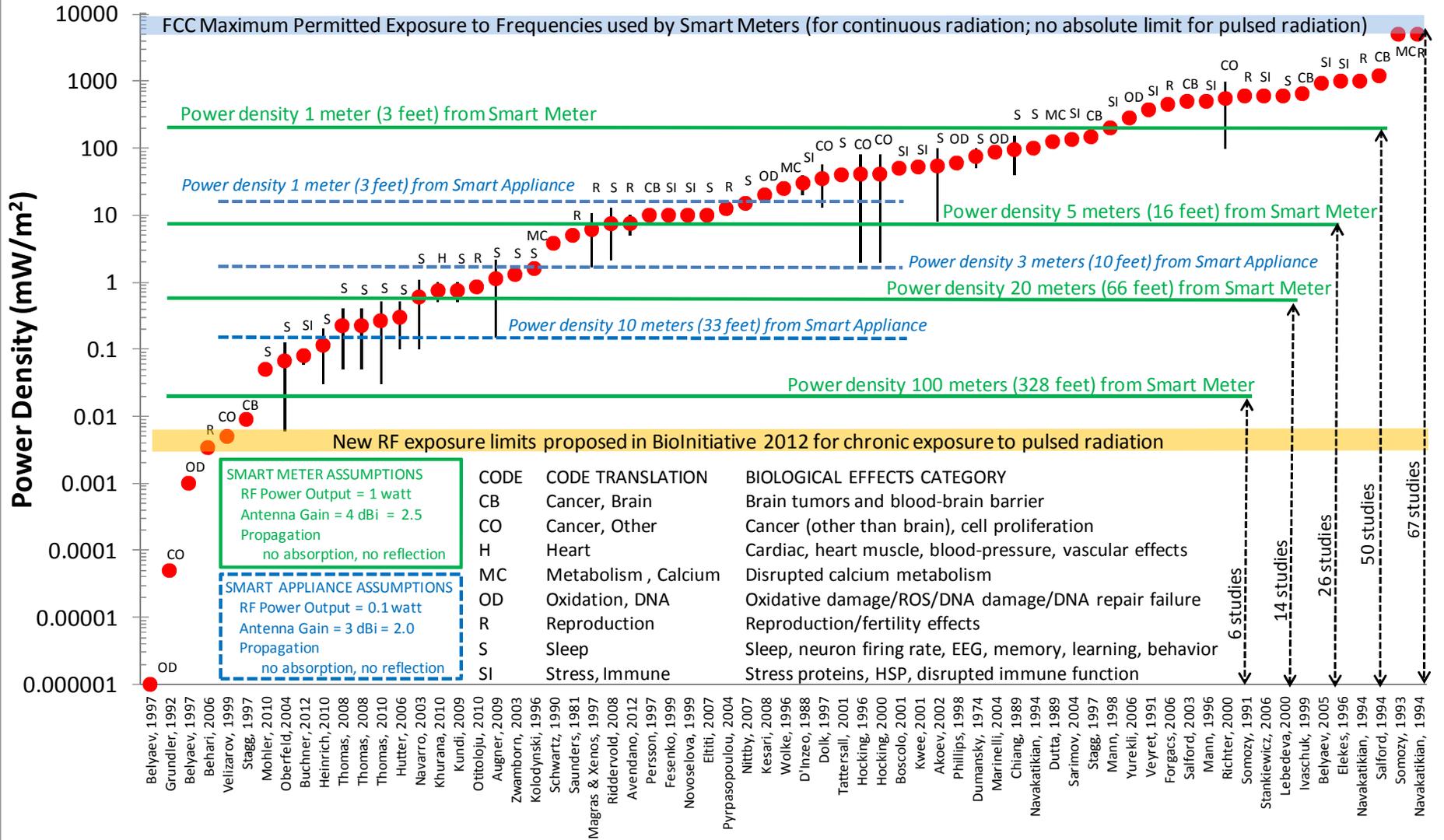
⁴³ The RF power output levels come from this web site: (<http://en.wikipedia.org/wiki/DBm>). 1 watt equals 1000 milliwatts.

⁴⁴ Panasonic specifies the power output of its DECT 6.0 cordless telephone Model KXTG1061 as 115 milliwatts for the handset and another 115 milliwatts for the base station, for a total capability of 230 milliwatts.

⁴⁵ For a reference, see footnote 34 on page 10.

Reported Biological Effects from RF Radiation at Low-Intensity Exposure in Each of the 67 Studies Referenced in the "BioInitiative 2012" Report (Cell Tower, Wi-Fi, Wireless Laptop, and Smart Meter Power Densities)

Reference for data dots (red), data range indicators (vertical black lines through red dots), biological effects categories for the red dots, and new proposed limits (yellow line): BioInitiative Working Group, Cindy Sage and David O. Carpenter, Editors. BioInitiative Report: A Rationale for Biologically-based Public Exposure Standards for Electromagnetic Radiation at www.bioinitiative.org, December 31, 2012. For references for other information on this chart, including the FCC Maximum Permitted Exposure limits, and the power densities of Smart Meters and Smart Appliances, see accompanying paper.



Principal Investigator of Study, and Year of Publication